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Texas Labor Code §§402.083 and 402.092

No. 2021-6949

Official Order of the Texas Commissioner of Workers' Compensation

Date: 7/28/2021

Subject Considered:

P.O. Box 660456
Dallas, Texas 75266-0456

Consent Order

DWC Enforcement File No. 27180

General remarks and official action taken:

This is a consent order with Travelers Indemnity Company (Travelers Indemnity). The commissioner of the Texas Department of Insurance, Division of Workers' Compensation (DWC) considers whether DWC should take disciplinary action against Travelers Indemnity.

Waiver

Travelers Indemnity acknowledges that the Texas Labor Code and other applicable laws provide certain rights. Travelers Indemnity waives all of these rights, and any other procedural rights that apply, in consideration of the entry of this consent order.

Findings of Fact

1. Travelers Indemnity holds a certificate of authority issued by the Texas Department of Insurance to transact the business of insurance pursuant to Tex. Ins. Code §§ 801.051-801.053 and is licensed to write multiple lines of insurance in Texas, including workers' compensation/employers' liability insurance.

2. Travelers Indemnity was classified as "poor" tier in the 2007 Performance Based Oversight (PBO) assessment and "average" tier in the 2009, 2010, 2012, 2014, 2016, 2018, and 2020 PBO assessments.

Failure to Timely Initiate Payment of Temporary Income Benefits

- 3. On Travelers Indemnity received notice of an injury to an employee.
- 4. The first day of disability for the injured employee began on eighth day of disability accrued on
- 5. Travelers Indemnity was required to initiate or dispute temporary income benefits (TIBs) either 15 days after it received written notice of the injury or seven days after the accrual date, whichever is later. In this case, the latest date was
- 6. Travelers Indemnity issued the initial TIBs payment totaling on which was 107 days late.

Assessment of Sanction

- 1. Failure to provide appropriate income benefits in a timely and cost-effective manner is harmful to injured employees and the Texas workers' compensation system.
- 2. In assessing the sanction for this case, DWC fully considered the following factors in Tex. Lab. Code § 415.021(c) and 28 Tex. Admin. Code § 180.26(e):
 - the seriousness of the violation, including the nature, circumstances, consequences, extent, and gravity of the prohibited act;
 - the history and extent of previous administrative violations;
 - the violator's demonstration of good faith, including actions it took to rectify the consequences of the prohibited act;
 - the penalty necessary to deter future violations;
 - whether the administrative violation had a negative impact on the delivery of benefits to an injured employee;
 - the history of compliance with electronic data interchange requirements;
 - to the extent reasonable, the economic benefit resulting from the prohibited act; and

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- other matters that justice may require, including, but not limited to:
 - o PBO assessments;
 - o prompt and earnest actions to prevent future violations;
 - o self-report of the violation;
 - o the size of the company or practice;
 - o the effect of a sanction on the availability of health care; and
 - evidence of heightened awareness of the legal duty to comply with the Texas Workers' Compensation Act and DWC rules.
- 3. DWC found the following factors in Tex. Lab. Code § 415.021(c) and 28 Tex. Admin. Code § 180.26(e) to be aggravating: the seriousness of the violation, including the nature, circumstances, consequences, extent, and gravity of the prohibited act; the history and extent of previous administrative violations; whether the administrative violation had a negative impact on the delivery of benefits to an injured employee; and other matters that justice may require, including the size of the company or practice.
- 4. DWC found the following factors in Tex. Lab. Code § 415.021(c) and 28 Tex. Admin. Code § 180.26(e) to be mitigating: promptness and earnestness in responding to DWC; third-party delay from the employer in providing contemporaneous documentation for the injured employees' claim; and the injured employees' disability was intermittent through the late period and thus benefits were not owed for the entire period.
- 5. Travelers Indemnity acknowledges it communicated with DWC about the relevant statutes and rules it violated; the facts establish that the administrative violation occurred; and the proposed sanction is appropriate, including the factors DWC considered under Tex. Lab. Code § 415.021(c) and 28 Tex. Admin. Code § 180.26(e).
- 6. Travelers Indemnity acknowledges that, in assessing the sanction, DWC considered the factors in Tex. Lab. Code § 415.021(c) and 28 Tex. Admin. Code § 180.26(e).

Conclusions of Law

1. The commissioner has jurisdiction over this matter pursuant to Tex. Lab. Code §§ 402.001, 402.00114, 402.00116, 402.00128, 414.002, 414.003, 415.002, and 415.021.

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- 2. The commissioner has the authority to dispose of this case informally pursuant to Tex. Gov't Code § 2001.056, Tex. Lab. Code §§ 401.021 and 402.00128(b)(7), and 28 Tex. Admin. Code § 180.26(h).
- 3. Travelers Indemnity has knowingly and voluntarily waived all procedural rights to which it may have been entitled regarding the entry of this order, including, but not limited to, issuance and service of notice of intent to institute disciplinary action, notice of hearing, a public hearing, a proposal for decision, a rehearing by the commissioner, and judicial review.
- 4. Pursuant to Tex. Lab. Code § 415.021, the commissioner may assess an administrative penalty against a person who commits an administrative violation.
- 5. Pursuant to Tex. Lab. Code § 415.002(a)(20), an insurance carrier or its representative commits an administrative violation each time it violates a DWC rule.
- 6. Pursuant to Tex. Lab. Code § 409.021(e) and 28 Tex. Admin. Code § 124.3, an insurance carrier or its representative commits an administrative violation if it fails to pay benefits, file a Notice of Denial on the compensability of a claim, or file a Notice of Continuing Investigation within 15 days after it receives written notice of the injury.
- 7. Travelers Indemnity violated Tex. Lab. Code §§ 409.021 and 415.002(a)(20) each time it failed to timely initiate payment of TIBs.

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Order

It is ordered that Travelers Indemnity Company must pay an administrative penalty of \$11,000 within 30 days from the date of this order. Travelers Indemnity Company must pay the administrative penalty by company check, cashier's check, or money order and make it payable to the "State of Texas." Mail the administrative penalty to the Texas Department of Insurance, Attn: DWC Enforcement Section, MC AO-9999, P.O. Box 12030, Austin, Texas 78711-2030.

Cassie Brown

Commissioner of Workers' Compensation

Approved Form and Content:

Mackenzie Arthur

Staff Attorney, Enforcement

Compliance and Investigations

Division of Workers' Compensation

Mackenzie Arthur

Commissioner's Order Travelers Indemnity Company DWC Enforcement File No. 27180 Page 6 of 6

Affidavit

Allidavit
STATE OF TEXAS 5
COUNTY OF DALLAS 5
Before me, the undersigned authority, personally appeared Acan WITKMAN, who being by me duly sworn, deposed as follows:
"My name is ALAN WITCHAND. I am of sound mind, capable of making this statement, and have personal knowledge of these facts which are true and correct.
I hold the office of VICE TUSIDENT and am the authorized representative of Travelers Indemnity Company. I am duly authorized by the organization to execute this statement.
Travelers Indemnity Company has knowingly and voluntarily entered into this consent order and agrees with and consents to the issuance and service of this consent order."
Affiant
SWORN TO AND SUBSCRIBED before me on June 29, , 2021.
(NOTARY SEAL)
Draume Buttalanti Fagan Signature of Notary Public
DIANNE BUTTACAVOLI FAGAN Notary Public, State of Texas Comm. Expires 09-19-2022 Notary ID 129964680 Printed Name of Notary Public

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Commission Expiration